| 110TH CONGRESS<br>1ST SESSION | S. |  |
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|                               |    |  |

To amend the Safe Drinking Water Act to prevent the enforcement of certain national primary drinking water regulations unless sufficient funding is available or variance technology has been identified.

## IN THE SENATE OF THE UNITED STATES

|                 | introduced the following bill; which was read twi | ice |
|-----------------|---|-----|
| and referred to | the Committee on                                  |     |

## A BILL

- To amend the Safe Drinking Water Act to prevent the enforcement of certain national primary drinking water regulations unless sufficient funding is available or variance technology has been identified.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,
  - 3 SECTION 1. SHORT TITLE.
  - 4 This Act may be cited as the "Small System Safe
  - 5 Drinking Water Act of 2007".

| 1 | OTTO  | ^ | COMPTIANCE | ABIT         |            | <b>—</b> |
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|   | SHICE | " | COMPLIANCE | $\Delta NII$ | ENFORCEMEN | П,       |

| 2  | (a) Guidance.—Section 1412(b)(4)(E) of the Safe   |
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| 3  | Drinking Water Act (42 U.S.C. 300g–1(b)(4)(E)) is |
| 4  | amended by adding at the end the following:       |
| 5  | "(vi) Guidance.—As soon as prac-                  |
| 6  | ticable after the date of enactment of this       |
| 7  | clause, the Administrator shall—                  |
| 8  | "(I) convene a working group                      |
| 9  | composed of representatives from                  |
| 10 | States, small publicly owned water                |
| 11 | systems, and treatment manufactur-                |
| 12 | ers, which shall, not later than 180              |
| 13 | days after the date of enactment of               |
| 14 | this clause, conduct a study of, and              |
| 15 | submit to Congress a report on, bar-              |
| 16 | riers to the use of point-of-use and              |
| 17 | point-of-entry treatment units, pack-             |
| 18 | age plants (including water bottled by            |
| 19 | the public water system), and modular             |
| 20 | units;  |
| 21 | "(II) develop a model guidance                    |
| 22 | document based on recommendations                 |
| 23 | received from the working group                   |
| 24 | under subclause (I) and similar State             |
| 25 | guidance documents for distribution               |
| 26 | to States to assist States in regulating          |

| 1  | and promoting the treatment options               |
|----|---|
| 2  | described in subclause (I); and                   |
| 3  | "(III) distribute to small water                  |
| 4  | systems—  |
| 5  | "(aa) the model guidance                          |
| 6  | document developed under sub-                     |
| 7  | clause (II); and                                  |
| 8  | "(bb) such other information                      |
| 9  | relating to the treatment options                 |
| 10 | described in subclause (I) as the                 |
| 11 | Administrator considers to be ap-                 |
| 12 | propriate.".                                      |
| 13 | (b) Enforcement of National Primary Drink-        |
| 14 | ING WATER REGULATIONS.—                           |
| 15 | (1) Variance Technologies.—Section                |
| 16 | 1412(b)(15)(A) of the Safe Drinking Water Act (42 |
| 17 | U.S.C. 300g-1(b)(15)(A)) is amended—              |
| 18 | (A) by redesignating clauses (i) through          |
| 19 | (iii) as subclauses (I) through (III), respec-    |
| 20 | tively, and indenting appropriately;              |
| 21 | (B) by striking "(A) IN GENERAL.—At               |
| 22 | the" and inserting the following:                 |
| 23 | "(A) Technologies.—                               |
| 24 | "(i) IN GENERAL.—At the"; and                     |

| 1  | (C) by adding after the matter following          |
|----|---|
| 2  | subparagraph (A)(i)(III) (as redesignated by      |
| 3  | subparagraph (A)) the following:                  |
| 4  | "(B) Affordability.—In establishing af-           |
| 5  | fordability criteria under this subparagraph, the |
| 6  | Administrator shall—                              |
| 7  | "(i) in determining whether a treat-              |
| 8  | ment technology or treatment technique is         |
| 9  | affordable, include consideration of costs        |
| 10 | associated with complying with all relevant       |
| 11 | regulations promulgated in accordance             |
| 12 | with this Act and the Federal Water Pollu-        |
| 13 | tion Control Act (33 U.S.C. 1251 et seq.)         |
| 14 | with which a municipality or small public         |
| 15 | water system may be required to comply;           |
| 16 | "(ii) give extra weight to households             |
| 17 | the total income of which is below the pov-       |
| 18 | erty level, and to communities that meet          |
| 19 | the affordability criteria of a State estab-      |
| 20 | lished in accordance with section                 |
| 21 | 1452(b)(3)(A)(iii), as determined by the          |
| 22 | Administrator; and                                |
| 23 | "(iii) ensure that the affordability cri-         |
| 24 | teria are not more costly, on a per-capita        |
| 25 | basis, to a small public water system than        |

| 1  | the cost, on a per-capita basis, to a large               |
|----|---|
| 2  | water system of acquiring feasible tech-                  |
| 3  | nology described in paragraph (4).".                      |
| 4  | (2) State revolving loan funds.—Section                   |
| 5  | 1452 of the Safe Drinking Water Act (42 U.S.C.            |
| 6  | 300j-12) is amended—                                      |
| 7  | (A) by redesignating subsections (n), (o),                |
| 8  | (p), (q), and (r) as subsection (o), (p), (q), (r),       |
| 9  | and (s) respectively; and                                 |
| 10 | (B) by inserting after subsection (m) the                 |
| 11 | following:  |
| 12 | "(n) Enforcement.—Before initiating any enforce-          |
| 13 | ment action against a system serving fewer than 10,000    |
| 14 | individuals, the Administrator or the State shall ensure  |
| 15 | that sufficient funds have been made available under this |
| 16 | title to that system in meeting the requirements of the   |
| 17 | regulations.".  |
| 18 | (c) Renewal of Exemption.—Section 1416(b)(2)              |
| 19 | of the Safe Drinking Water Act (42 U.S.C. 300g–5(b)(2))   |
| 20 | is amended by striking subparagraph (C) and inserting     |
| 21 | the following:  |
| 22 | "(C) In the case of a system that does not                |
| 23 | serve more than a population of 10,000 and                |
| 24 | that needs financial assistance for the necessary         |
| 25 | improvements, an exemption granted under                  |

| 1  | clause (i) or (ii) of subparagraph (B) may be      |
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| 2  | renewed for such period as the State determines    |
| 3  | to be appropriate, if the system establishes that  |
| 4  | it is taking all practicable steps to meet the re- |
| 5  | quirements of subparagraph (B).".                  |
| 6  | (d) Research, Technical Assistance, Informa-       |
| 7  | TION, AND TRAINING OF PERSONNEL.—Section 1442 of   |
| 8  | the Safe Drinking Water Act (42 U.S.C. 300j-1) is  |
| 9  | amended—   |
| 10 | (1) in subsection (e)—                             |
| 11 | (A) in the first sentence, by striking "The        |
| 12 | Administrator" and inserting the following:        |
| 13 | "(1) In general.—The Administrator";               |
| 14 | (B) in the second sentence, by striking            |
| 15 | "Such assistance" and inserting the following:     |
| 16 | "(2) Types of assistance pro-                      |
| 17 | vided under paragraph (1)";                        |
| 18 | (C) in the third sentence, by striking "The        |
| 19 | Administrator" and inserting the following:        |
| 20 | "(3) Availability of assistance.—The Ad-           |
| 21 | ministrator";                                      |
| 22 | (D) in the fourth sentence, by striking            |
| 23 | "Each nonprofit" and inserting the following:      |
| 24 | "(4) Consultation with state.—Each non-            |
| 25 | profit'': and                                      |

| 1  | (E) by striking the fifth sentence and all             |
|----|--|
| 2  | that follows through the end of the subsection         |
| 3  | and inserting the following:                           |
| 4  | "(5) Assistance in complying with                      |
| 5  | RULES.—The Administrator shall ensure, to the          |
| 6  | maximum extent practicable, that each water system     |
| 7  | serving fewer than 10,000 individuals that is re-      |
| 8  | quired to comply with Federal drinking water rules     |
| 9  | receives adequate technical assistance and training    |
| 10 | to meet the requirements of those final rules, includ- |
| 11 | ing through assistance to be provided by qualified     |
| 12 | nonprofit associations with expertise in public water  |
| 13 | systems.   |
| 14 | "(6) Priority.—The Administrator shall give            |
| 15 | priority for assistance under this section to water    |
| 16 | systems that, as of the date of enactment of this      |
| 17 | paragraph, are not in compliance with, as deter-       |
| 18 | mined by the Administrator—                            |
| 19 | "(A) the final rule entitled 'Disinfectants            |
| 20 | and Disinfection Byproducts' and published by          |
| 21 | the Administrator on December 16, 1998 (63             |
| 22 | Fed. Reg. 69390);                                      |
| 23 | "(B) the final rule entitled 'Arsenic and              |
| 24 | Clarifications to Compliance and New Source            |
| 25 | Contaminants Monitoring' and published by the          |

| 1  | Administrator on January 22, 2001 (66 Fed.            |
|----|---|
| 2  | Reg. 6976);   |
| 3  | "(C) the final rule entitled 'Stage 2 Dis-            |
| 4  | infectants and Disinfection Byproducts Rule'          |
| 5  | and published by the Administrator on January         |
| 6  | 4, 2006 (71 Fed. Reg. 388); and                       |
| 7  | "(D) the final rule entitled Ground Water             |
| 8  | Rule' and published by the Administrator on           |
| 9  | November 8, 2006 (71 Fed. Reg. 65574).                |
| 10 | "(7) Enforcement action.—Before initiating            |
| 11 | any enforcement action against a system serving       |
| 12 | fewer than 10,000 individuals, the Administrator or   |
| 13 | the State shall ensure that sufficient technical as-  |
| 14 | sistance has been made available under this title to  |
| 15 | the system in meeting requirements under this regu-   |
| 16 | lation."; and   |
| 17 | (2) by adding at the end the following:               |
| 18 | "(f) Research and Development Pilot                   |
| 19 | Projects.—  |
| 20 | "(1) IN GENERAL.—The Administrator shall es-          |
| 21 | tablish a research pilot program (referred to in this |
| 22 | subsection as the 'program') to explore new tech-     |
| 23 | nologies or approaches that public water systems      |
| 24 | may use to comply with a public drinking water        |
| 25 | standard promulgated under this Act.                  |

| 1  | "(2) Responsibilities of administrator.—               |
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| 2  | In carrying out this subsection, the Administrator     |
| 3  | shall—   |
| 4  | "(A) establish an application process that             |
| 5  | includes criteria that may be used to assess           |
| 6  | water systems applying for participation in the        |
| 7  | program;   |
| 8  | "(B) based on applications received under              |
| 9  | subparagraph (A), select 20 communities with           |
| 10 | various populations and water sources in dif-          |
| 11 | ferent regions of the United States for partici-       |
| 12 | pation in the program;                                 |
| 13 | "(C) fund projects that develop or imple-              |
| 14 | ment new technologies or approaches for imple-         |
| 15 | mentation of Federal drinking water standards          |
| 16 | and  |
| 17 | "(D) coordinate projects with the Arsenic              |
| 18 | Water Technology Partnership program of the            |
| 19 | Department of Energy.                                  |
| 20 | "(3) Technology transfer and disinfec-                 |
| 21 | TION STRATEGIES.—The Administrator shall carry         |
| 22 | out a pilot program to conduct research into tech-     |
| 23 | nology transfer issues and disinfection strategies re- |
| 24 | lating to drinking water, including risks associated   |

| 1  | with the migration to chloramines for the purpose of |
|----|--|
| 2  | water disinfection.                                  |
| 3  | "(4) Funding.—                                       |
| 4  | "(A) AUTHORIZATION OF APPROPRIA-                     |
| 5  | TIONS.—There is authorized to be appropriated        |
| 6  | to carry out this subsection and subsection (e)      |
| 7  | \$15,000,000 for each of fiscal years $2008$         |
| 8  | through 2012.  |
| 9  | "(B) Lobbying expenses.—No portion                   |
| 10 | of any State revolving loan fund established         |
| 11 | under section 1452, and no portion of any            |
| 12 | funds made available under this subsection,          |
| 13 | may be used for lobbying expenses.                   |
| 14 | "(C) Tribal assistance.—Of the amount                |
| 15 | made available under subparagraph (A) for a          |
| 16 | fiscal year, at least 3 percent shall be used for    |
| 17 | technical assistance to public water systems         |
| 18 | owned or operated by Indian Tribes.".                |
| 19 | (e) Contaminant Study and Report.—                   |
| 20 | (1) Establishment of Panel.—The Adminis-             |
| 21 | trator of the Environmental Protection Agency (re-   |
| 22 | ferred to in this subsection as the "Administrator") |
| 23 | shall establish a panel of experts composed of not   |
| 24 | more than 6 members appointed by the Adminis-        |
| 25 | trator, of whom—                                     |

| 1  | (A) 1 member shall be selected by the Ad-      |
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| 2  | ministrator;                                   |
| 3  | (B) 1 member shall be appointed based on       |
| 4  | the recommendation of State water administra-  |
| 5  | tors;  |
| 6  | (C) 3 members shall be appointed based on      |
| 7  | the recommendation of associations rep-        |
| 8  | resenting public water systems; and            |
| 9  | (D) 1 member shall be appointed based on       |
| 10 | the recommendation of the National Academy     |
| 11 | of Sciences.                                   |
| 12 | (2) Duties.—The panel of experts shall—        |
| 13 | (A) conduct a review of studies on the         |
| 14 | health effects of exposure to arsenic and dis- |
| 15 | infection byproducts; and                      |
| 16 | (B) not later than 180 days after the date     |
| 17 | of enactment of this Act, submit to the Com-   |
| 18 | mittee on Environment and Public Works of the  |
| 19 | Senate and the Committee on Energy and Com-    |
| 20 | merce of the House of Representatives a report |
| 21 | that includes—                                 |
| 22 | (i) the results of the review; and             |
| 23 | (ii) an assessment of the most recent          |
| 24 | scientific findings relating to the health ef- |
| 25 | feets of exposure to the substances de-        |

| 1 | scribed in subparagraph (A), including a   |
|---|--|
| 2 | comparison of studies and research con-    |
| 3 | ducted after the date on which maximum     |
| 4 | contaminant levels and maximum contami-    |
| 5 | nant level goals for those substances were |
| 6 | established in accordance with section     |
| 7 | 1412 of the Safe Drinking Water Act (42    |
| 8 | U.S.C. 300g-1).                            |